San Dieguito River Park
Joint Powers Authority
18372 Sycamore Creek Road
Escondido, CA 92025
(858) 674-2270 Fax (858) 674-2280
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JOINT POWERS AUTHORITY
BOARD OF DIRECTORS

Chair Jill MacDonald
Solana Beach City Council

Vice-Chair Chris Khoury
Citizens Advisory Committee

Joe LaCava
San Diego City Council

Marni von Wilpert
San Diego City Council

Joel Anderson
Supervisor, County of San Diego

Terra Lawson-Remer
Supervisor, County of San Diego

Terry Gaasterland
Del Mar City Council

Consuelo Martinez
Escondido City Council

Jenny Maeda
Poway City Council

Dustin Fuller, Ex Officio
22nd District Agricultural Association

Leana Bulay
Executive Director

SAN DIEGUITO RIVER PARK
JOINT POWERS AUTHORITY
11:00 a.m.
Friday, November 20, 2026
County Administration Center
1600 Pacific Hwy, San Diego
Room 302/303

Speaker slips will be available. Please fill out a slip and give it to the Chair prior to the meeting if you wish to speak about an item on the agenda. The Board may act on any item listed on the Consent or Action Agenda.

Introductions and Announcements

Pledge of Allegiance

Approval of the Minutes of October 16, 2026 (Pages 3-7)

Executive Director's Report

CAC Report

Public Comment

This portion of the agenda provides an opportunity for members of the public to address the Board on items of interest within the jurisdiction of the Board and not appearing on today's agenda. Comments relating to items on today's agenda are to be taken at the time the item is heard. Pursuant to the Brown Act, no action shall be taken by the Board on public comment items.

DISCUSSION/ACTION

1. First Quarter FY 2026/27 Financial Report (Pages 8-11)
2. 2027 Board Officer Election and Committee Appointments (Pages 12-14)

INFORMATION

3. Project Status Updates

    a. Osuna Segment of Coast to Crest Trail
    b. Reach the Beach Fairgrounds Trail and Gateway
    c. San Dieguito Lagoon Phase II Restoration (aka W-19)
    d. CTC Trail - East San Pasqual and Sutherland Gaps Project
    e. CTC Trail at Rio Run (Surf Cup)

4. Coordination Reports (oral)

    a. San Dieguito River Valley Conservancy
    b. Friends of the San Dieguito River Valley
    c. Volcan Mountain Foundation
    d. San Dieguito Lagoon Committee

5. Jurisdictional Status Reports (oral)

    An opportunity for the Board members to report on actions taken within their jurisdiction to further the park planning process.

6. Correspondence: - None

7. Closed session with Legal Counsel - None

THE NEXT REGULAR JPA MEETING will be held on December 11, 2026 at the County Administration Center, 1600 Pacific Highway, San Diego, Room 302/303.

If you have any questions, please contact Dewanda Vandermost at dewanda@sdrp.org or (858)674-2270

SAN DIEGUITO RIVER PARK
JOINT POWERS AUTHORITY
Minutes of October 16, 2026

MEMBERS PRESENT	REPRESENTING
Jill MacDonald – Chair	City of Solana Beach
Chris Khoury – Vice Chair	Citizens Advisory Committee
Brian Elliott (Alt)	City of San Diego District 1
Consuelo Martinez	City of Escondido
Jenny Maeda	City of Poway
Terry Gaasterland	City of Del Mar

MEMBERS ABSENT	REPRESENTING
Terra Lawson-Remer	County of San Diego Dist. 3
Marni von Wilpert	City of San Diego Dist. 5
Joel Anderson	County of San Diego Dist. 2
Dustin Fuller	22nd Agricultural District, Ex Officio

VISITORS/STAFF PRESENT	REPRESENTING
Leana Bulay	San Dieguito River Park JPA
Dewanda Vandermost	San Dieguito River Park JPA
Nathan Lacy	San Dieguito River Park JPA
Wayne Brechtel	San Dieguito River Park JPA, General Counsel
Udo Wahn	City of Del Mar Lagoon Committee
Joseph Rivera	San Dieguito River Valley Conservancy
Robert Dudley	Raise Lake Hodges
Beth Nelson	San Dieguito Planning Group
Lorraine Kent	San Dieguito Planning Group

Introduction and Announcements:
Chair MacDonald called the meeting to order at approximately 11:08 a.m. with a quorum present. Chair MacDonald noted that Board Member Consuelo Martinez would not be seeking reelection and thanked her for her service to the JPA and the City of Escondido.

Pledge of Allegiance

Approval of the Minutes of August 21, 2026
No corrections or additions were noted for the August 21, 2026 minutes. Board Member Maeda moved to approve the minutes and Board Member C. Martinez seconded the motion.
All in favor.
Yes votes: MacDonald, Khoury, Elliott (Alt), Maeda, C. Martinez, Gaasterland
No votes: None
Absent: Lawson-Remer, Von Wilpert, Anderson
Abstain: None

Executive Director's Report –
Executive Director Bulay reported on recent agency activities, including trail maintenance, habitat restoration projects, grant-funded educational programs, upcoming events, and staffing changes. The Board acknowledged the passing of former JPA Executive Director Dick Bobertz and recognized his significant contributions to the San Dieguito River Park.
Staff also presented a draft 2027 Board meeting calendar for discussion.

CAC Chair's Report –
Vice Chair Chris Khoury reported that the Citizens Advisory Committee met on October 2, 2026.
Items discussed included:

- Memorial services planned for former JPA Executive Director Dick Bobertz.
- Reflections on Bobertz's accomplishments, including acquisition and protection of thousands of acres of open space and his service without salary during a period of financial hardship for the JPA.
- The successful kickoff of the 20th anniversary Exploring Our Sense of Place program.
- A presentation to the Citizens Advisory Committee by Anne Van Leer of the Escondido Creek Conservancy and continued collaboration with regional conservation organizations.

Public Comment –
Robert Dudley, RaiseLakeHodges.org
Mr. Dudley discussed concerns regarding Lake Hodges Dam, ongoing communications with state and local agencies, and the need to reactivate infrastructure capable of lowering lake levels in advance of anticipated El Niño storms. He encouraged continued JPA support and advocacy regarding dam safety and flood risk reduction.
Board members discussed potential flood risks associated with major storm events and expressed concerns.

Beth Nelson, San Dieguito Planning Group
Ms. Nelson discussed community concerns regarding the condition of Lake Hodges Dam and potential flood risks to downstream communities. She noted that the San Dieguito Planning Group would be discussing requests for additional action related to future development and emergency preparedness in areas potentially affected by dam failure or flooding.

DISCUSSION/ACTION

1. **Al Tarkington Memorial Osprey Project Donation Agreement -**
Recommendation:
Adopt Resolution No. R26-1 accepting restricted donations for the Al Tarkington Memorial Osprey Project and authorize the Executive Director to execute a Donation Fund Agreement with the Al Tarkington Memorial Osprey Project (ATMOP).

Executive Director Bulay presented Resolution No. R26-1 authorizing acceptance of restricted donations designated for the Al Tarkington Memorial Osprey Project and authorizing execution of a Donation Fund Agreement.

Discussion focused on the donation mechanism, project administration, tax-deductible donations, fund restrictions, future project planning, and ownership considerations. Board members also recognized the contributions and legacy of former Del Mar Mayor Al Tarkington.

Public Comment – None

Action:
Chair MacDonald moved to adopt Resolution No. R26-1 and authorize the Executive Director to execute the Donation Fund Agreement. Board Member Gaasterland seconded the motion.

All in favor.
Yes votes: MacDonald, Khoury, Elliott (Alt), Maeda, C. Martinez, Gaasterland
No votes: None
Absent: Lawson-Remer, Von Wilpert, Anderson
Abstain: None

2. **Resolution for Grant Application to the Wildfire Conservation Board for the Osuna Segment of the Coast to Crest Trail -**

Recommendation:
Approve JPA Resolution No. R26-2, authorizing the Executive Director to submit a grant application to the Wildlife Conservation Board in the amount of $1,425,374 to address the construction funding shortfall for the Osuna Segment of the Coast to Crest Trail, and authorize the Executive Director to execute necessary grant-related documents, subject to legal counsel review and applicable JPA requirements.

Executive Director Bulay reported that the Osuna Segment project is approximately 90 percent through design and permitting and is facing a construction funding shortfall of approximately $1.425 million.
Staff reported:

- More than $3.4 million has been secured through grants and donations.
- The Wildlife Conservation Board invited the JPA to submit a full grant application.
- A site visit has been completed and the grant pre-application has been submitted to move to full application.
- Approval of Resolution No. R26-2 is required to continue the grant process.

Public Comment – None

Action:
Board Member Martinez moved to adopt Resolution No. R26-2 authorizing submission of the Wildlife Conservation Board grant application and execution of related grant documents. Board Member Maeda seconded the motion.

All in favor.
Yes votes: MacDonald, Khoury, Elliott (Alt), Maeda, C. Martinez, Gaasterland
No votes: None
Absent: Lawson-Remer, Von Wilpert, Anderson
Abstain: None

DRAFT

INFORMATION

3. Project Status Updates

a) **Horsepark Segment of the Coast to Crest Trail** - JPA Staff reported continued concerns regarding erosion near the existing trail and the need for a new bridge crossing. Progress is dependent upon repair of an adjacent culvert owned by the 22nd District Agricultural Association. Staff expressed concern regarding potential impacts from future storm events.

b) **Osuna Segment of Coast to Crest Trail –** JPA Staff reported ongoing biological review, permit processing, and preparation of grading permit submittals.

c) Reach the Beach Fairgrounds Trail – No Report

d) **San Dieguito Lagoon Phase II Restoration (aka W-19)** – No Report

e) **CTC Trail – East San Pasqual and Sutherland Gaps Project** - No Report

f) **CTC Trail at Rio Run (Surf Cup)** – JPA Staff reported progress on mitigation activities, including tamarisk removal and stormwater management improvements. Construction remains underway and is anticipated to continue through summer 2027, subject to weather conditions.

4. Coordination Reports (oral)

a. San Dieguito River Valley Conservancy Joseph Rivera reported that the Conservancy recently completed a successful River Valley Fest celebration, which also commemorated the organization's 40th anniversary. He provided an update on efforts to acquire a 58-acre property adjacent to the Del Dios Preserve and noted that a Wildlife Conservation Board planning grant application has been submitted to support future restoration work within the San Dieguito River corridor.

Mr. Rivera also reported that the Conservancy is recruiting for a development position to strengthen fundraising and organizational sustainability efforts. In addition, he highlighted ongoing implementation of the Arroyo Preserve wildfire prevention and restoration project, along with continued habitat restoration, educational programming, and community outreach activities throughout the watershed.

b. Friends of the San Dieguito River Valley – No report
c. Volcan Mountain Foundation – No report
d. San Dieguito Lagoon Committee – No report

Additional Public Comment
During Coordination Reports, Mr. Dudley informed the Board that he had received a response from the City of San Diego regarding potential future modifications to Hodges Dam operations and committed to sharing the information with staff and Board members.

5. Jurisdictional Status Reports –
City of Escondido
Board Member Martinez reported on the upcoming "Viva Washington Park" community event celebrating improvements and revitalization efforts at Washington Park.

Martinez also thanked Board members and staff for their collaboration during her service on the JPA Board and expressed her intention to remain involved in local community initiatives following the conclusion of her term.
Board members offered remarks recognizing Martinez's leadership and contributions to the JPA.

City of San Diego
Alternate Board Member Elliott reported that the City of San Diego was expected to consider confirmation of a new Chief Operating Officer on October 19th, 2026.

6. **Correspondence –** The Board acknowledged receipt of correspondence regarding Lake Hodges Dam dated October 6, 2026.

7. **Closed session with Legal Counsel:** The Board recessed into closed session pursuant to California Government Code Section 54956.9(d)(2) to discuss potential exposure to litigation.
Report Out: General Counsel Wayne Brechtel reported that the Board met in closed session and no reportable action was taken.

Chair MacDonald adjourned the meeting at 12:42 PM and announced that the next regular meeting will be held on November 20, 2026 at the County Administration Building, Room 302/303.

These minutes were approved by Board action on _____.

Leana Bulay, Executive Director

DRAFT

TO: JPA Board

FROM: Staff

SUBJECT: First Quarter FY 2026/27 Financial Report**:** Budget, Cash and Endowment Balances

RECOMMENDATION:

Receive and file the attached FY 2026/27 First Quarter Consolidated Budget Report and Cash and Endowment Balance Report for the quarter ended September 30, 2026.

SUMMARY:

The attached FY26-27 Q1 - Quarterly Budget Consolidated Report and Cash and Endowment Balances provide an overview of the financial condition of the JPA as of September 30, 2026. Together, these reports summarize budget performance, cash balances, reserve accounts, and endowment funds available to support current operations, capital improvements, habitat management, and other long-term obligations.

Overall, first-quarter revenues and expenditures are generally consistent with budget expectations. The primary variance is within Salaries and Benefits due to a one-time retirement payout to the former Executive Director, which is anticipated to be funded through the JPA Operating Reserve.

Staff is evaluating several adjustments to the adopted FY 2026/27 budget and anticipates returning to the Board with a proposed revised budget that will address:

- Transfer from the JPA Operating Reserve to cover the former Executive Director's retirement payout.
- Purchase of a replacement truck using Vehicle Reserve funds.
- Additional appropriations for depreciation of capital assets placed into service during FY 2025/26.
- Catch-up depreciation adjustments for assets previously classified as "Not In Service" (NIS).

Staff is working with the County of San Diego Office of Financial Planning to incorporate required depreciation expenses for capital assets into the FY 2026/27 budget, including adjustments related to previously identified NIS assets. These accounting entries do not represent additional cash expenditures but are necessary to ensure accurate financial reporting and compliance with County accounting requirements.

The proposed revised budget will provide a more accurate reflection of actual FY 2026/27 expenditures, capital asset activity, reserve transfers, and depreciation expenses while maintaining transparency regarding the agency's overall financial condition.

Staff will continue to monitor revenues, expenditures, cash balances, and reserve levels and will provide updated financial information through future quarterly financial reports.

FISCAL IMPACT:

There is no fiscal impact associated with receiving and filing these reports. The anticipated budget revisions will include reserve transfers for the retirement payout and replacement vehicle, along with depreciation adjustments. No additional member agency contributions are anticipated.

Respectfully submitted,

Leana Bulay
Executive Director

Attached 1: FY26-27 Q1 - Quarterly Budget Consolidated Report
Attached 2: Cash and Endowment Balances 09-30-26

SDRP JPA Operations Budget Summary FY 26-27 - 1st Quarter (July - September 2026)

Revenues	**Thru 1st Qtr received**	**1st Qtr projected**	**1st Qtr Actual% (target 25%)**	**Total Annual Budget**
Member Agencies	1,424,744	1,424,744	100%	1,424,744
SCE Coast Transfer *(*see Coast Budget below*)*	76,266	76,267	25%	305,066
Habitat Mgmt. Endowments	6,591	30,866	5%	123,464
Donations/Events/Other	14,887	13,350	28%	53,398
OPS Endowment Distribution (SDF)	0	8,265	0%	33,061
SDRVC OPS Endowment Contribution	25,000	6,250	100%	25,000
Total Revenue	**1,547,488**	**1,559,741**	**79%**	**1,964,733**

Expenditures	**Thru 1st Qtr expended**	**1st Qtr projected**	**1st Qtr Actual% (target 25%)**	**Total Annual Budget**
Salaries & Benefits	480,590	367,990	33%	1,471,958
Trails Supplies & Services	26,473	23,989	28%	95,954
Liability Insurance/Volunteer Insurance	70,285	15,534	113%	62,136
Lagoon Ranger Station (Construction Loan)	0	11,091	0%	44,362
Office/Admin	16,032	12,506	32%	50,024
Professional Services	10,272	19,850	13%	79,400
Vehicle Maintenance & Fuel	14,179	8,250	43%	33,000
Habitat & Mitigation Management	8,993	9,275	24%	37,100
Sikes Adobe	15,016	8,750	43%	35,000
Education & Volunteer Support	1,963	3,000	16%	12,000
Other Expenses	1,445	4,450	8%	17,800
Replinish Reserve Transfer	0	5,250	0%	21,000
Vehicle Reserve Transfer	0	1,250	0%	5,000
Total Expenses	**645,248**	**484,684**	**33%**	**1,964,734**

Coast Budget Summary (*Operated on Calendar Year*) - Status through3rd Quarter (Jan -Sept. 2026)

Coast Fund Revenue	**Thru 3rdQtr received**	**3rd Qtr projected**	**3rd Qtr Actual (target 75%)**	**Total Annual Budget**
Southern Calif. Edison	283,699	283,699	75%	378,265
Total Coast Revenue	**283,699**	**283,699**	**75%**	**378,265**

Expenditures	**Thru 3rd Qtr expended**	**3rd Qtr projected**	**3rd Qtr Actual (target 75%)**	**Total Annual Budget**
Salaries & Benefits/Admin. *(*see below*)*	228,799	228,799	75%	305,065
Operations	23,275	30,525	57%	40,700
Materials	10,380	12,000	65%	16,000
Vehicle Fuel & Maint	5,892	8,625	51%	11,500
Vehicle Reserve Transfer	5,000	3,750	100%	5,000
Total Expenses	**273,346**	**283,699**	**72%**	**378,265**

*(*2.5 Ranger Salary/Benefits/Admin per Trail Mgmt Agreement)*

SAN DIEGUITO RIVER PARK JPA

CASH BALANCE REPORT & ENDOWMENT/RESERVE ACCOUNTS

Cash Balance Report	**Balance as of 09/30/2026**	
Fund (held at County Treasury**)**	**Balance**	**Description**
44625	$ 1,524,560	Operating
44634	$ 75,908	SDRP JPA - Coast
44655	$ 552,336	Capital Projects
44656	$ 73,136	Reserve Fund for vehicles and large equipment purchases
Total	**$ 2,225,940**	

Endowments / Reserves		**Notes**
Rancho Santa Fe Foundation ***Habitat Management Areas***	**Balance as of 09/30/2026**	
Bernardo Mnt 2 (Caltrans) #0116	$251,878	5% Annual Draw for HMP services
SDRP General HMPs #0383	$826,930	5% Annual Draw for HMP services
Coast/I5 #0384	$489,764	HMP services to begin 2026
Sycamore Creek Inholding #0462	$104,671	5% Annual Draw for HMP services
Sycamore Westridge Navy #0559	$71,255	HMP services begin 2027
Other		
SDRP Operations Reserve #0382	$503,890	Unrestricted; BOD authorized reserve purposes only
SFV Trail Repairs #0095	$56,859	Reserved for SFV trail repairs per agreement with Crosby Estates
Sycamore Preserve Contingency #0461	$17,737	Sycamore Preserve Inholding Contingency Fund
SycWestridge Contingency #0560	$16,058	Sycamore Westridge Contingency Fund 9.17 Acre CE
Del Mar Foundation San Dieguito Lagoon SCE restoration endowment	$1,700,140	Hold until SCE's lagoon mitigation obligations complete and JPA assumes long-term mgmt. responsibility (30+yrs)
San Diego Foundation #1161/#9516 JPA Operations Endowment	$862,093	Semi-annual disbursement to JPA operating fund ($16,775 FY26-27)
SDRVC JPA OPS Support #0552 Operations Endowment	$551,739	Annual disbursement to JPA Operating Fund ($25,000 FY26-27); RSFF - SDRVC Fund

TO: JPA Board of Directors

FROM: Staff

SUBJECT: 2027 Election of Officers and Committee Appointments

RECOMMENDATION: Board motion and vote to elect Chair and Vice-Chair for 2027 term and appoint board members to serve on ad-hoc committees.

Board Officer Elections

JPA Policy P95-1 provides direction to select officers of the board as well as committee appointments (Attachment 1). Elections are held annually for Chair and Vice Chair for one-year terms, but the policy doesn't prohibit board members from serving additional terms if elected. The policy requires appointing a nominating committee although in recent years the board has elected to take nominations from the floor in lieu of a committee.

Ad Hoc Committees

The JPA's currently active ad hoc committee is the Budget Committee. The committee provides review, guidance, and input to the Executive Director regarding the JPA's annual operating budget prior to its consideration and adoption by the full Board, typically in May. The committee also participates in ongoing discussions regarding the JPA's four-year budget forecast, long-term financial planning, and strategies to improve financial sustainability.

The Budget Committee currently consists of Board Members LaCava, MacDonald, and Martinez. Committee members may continue serving or be replaced by other Board Members, provided that committee membership does not constitute a quorum of the full Board. With the upcoming departures of Board Members MacDonald and Martinez, two vacancies will need to be filled.

Respectfully submitted,

Leana Bulay
Executive Director

Attached 1: JPA Policy P95-1, Election of Board Officers

POLICY NO. P95 - 1

ADOPTION DATE: 3/17/95

POLICY OF THE BOARD OF DIRECTORS OF THE SAN DIEGUITO RIVER VALLEY REGIONAL OPEN SPACE PARK JOINT POWERS AUTHORITY

ELECTION OF JPA BOARD OFFICERS

PURPOSE

The San Dieguito River Park Joint Powers Authority (JPA) was formed to create, preserve and enhance the San Dieguito River Valley Regional Open Space Park (Park). The Joint Powers Agreement provides for the Board to select its officers from among the members. The purpose of this policy is to provide direction on the selection of officers.

POLICY

The success of the JPA in fulfilling its functions as authorized by its member agencies and in carrying out its programs to serve the people of San Diego County is in the hands of its Boardmembers and most importantly its officers. Therefore, it is the policy of this Board to select officers who are enthusiastically supportive, willing and able to promote the San Dieguito River Park and its goals and objectives, and to implement the will of the Board.

OFFICERS/TERMS

The Joint Powers Authority officers shall consist of a Chair and a Vice-Chair who will serve one year terms. In January of each year, customarily the Vice-Chair from the previous year will assume the Chair's office. At any time during the year should the Chair resign or be unable to serve in the function of Chair, the Vice-Chair will assume the Chairmanship. An effort shall be made to rotate the Chair and Vice-Chair positions among the various jurisdictions.

NOMINATING COMMITTEE

A nominating committee will be appointed by the Chair in October of each calendar year. The nominating committee shall present tot he Board of Directors for their consideration at the next JPA meeting a proposed slate which includes nominations for the two officers and membership on the Land Use Committee, Acquisition and Financing Strategies Committee and the Budget/Administration/Policy Committee. These committees will meet as needed to accomplish the business of the JPA. The Board may accept the recommendations of the nominating committee or amend then by a majority vote.

REMOVAL FROM OFFICE

An officer of the San Dieguito River Park JPA may be removed by a majority vote of the Board of Directors.